

SURREY COUNTY COUNCIL

LOCAL COMMITTEE (EPSOM & EWELL)

DATE: 10TH DECEMBER 2018

LEAD OFFICER: NICK HEALEY, AREA HIGHWAY MANAGER (NE)

SUBJECT: HIGHWAYS UPDATE

DIVISION: ALL

SUMMARY OF ISSUE:

This report summarises progress with the Local Committee's programme of Highways works for the current Financial Year 2018-19.

Committee is asked to agree the strategy for allocation of Joint Committee Highways budgets for next Financial Year 2019-20. Further Committee is asked to agree a programme of Integrated Transport Schemes (ITS schemes) for next Financial Year 2019-20.

RECOMMENDATIONS:

The Local Committee (Epsom & Ewell) is asked:

- (i) To agree the strategy for allocation of Joint Committee Highways budgets for next Financial Year 2019-20 as set out in Table 4 (paragraphs 2.1.8 to 2.1.12 refer);
- (ii) To authorise the Area Highway Manager to advertise the statutory notice for a new Zebra Crossing in Waterloo Road, as shown in Annex A, and to implement this new Zebra Crossing using s106 funding arising out of the redevelopment of Epsom Station (paragraph 2.2.4 refers);
- (iii) To agree the programme of ITS schemes for next Financial Year 2019-20 as set out in Table 6 (paragraphs 2.2.5 to 2.2.7 refer);
- (iv) To agree to the removal of eight schemes from the prioritisation list in Annex B (paragraph 2.2.8 refers);
- (v) Authorise the Area Highway Manager in consultation with the Chairman, Vice Chairman, and relevant Divisional Member(s) to undertake all necessary procedures to deliver the agreed programmes.

REASONS FOR RECOMMENDATIONS:

Recommendations are made to facilitate development of Committee's 2019-20 Highways programmes, while at the same time ensuring that the Chairman, Vice Chairman and relevant Divisional Members are fully and appropriately involved in any detailed considerations.

Committee is asked to provide the necessary authorisation to deliver its programmes of work in consultation with the Chairman, Vice Chairman and relevant Divisional Member without the need to revert to the Committee as a whole.

1. INTRODUCTION AND BACKGROUND:

- 1.1 Surrey County Council's Local Transport Plan (LTP) aims to improve the highway network for all users. In general terms it aims to reduce congestion, improve accessibility, reduce the frequency and severity of road casualties, improve the environment, and maintain the network so that it is safe for public use.
- 1.2 The Local Committee for Epsom & Ewell has been delegated Highways budgets to be able to contribute to the objectives set out in Surrey County Council's LTP, according to local priorities.

2. ANALYSIS:

2.1 Local Committee finance

- 2.1.1 The Local Committee in Epsom & Ewell has been delegated Highway budgets in the current Financial Year 2018-19 as follows:
- Committee revenue: £168,182
 - Member revenue: £37,500 (£7,500 per Division)
 - Capital: £36,364
 - Capital under/over spend carried forward from 2017-18: £13,000
 - **Total: £255,046**
(2018-19 budget £242,045 plus 2017-18 carry forward £13,000)
- 2.1.2 The funds delegated to the Local Committee are in addition to funds allocated at a County level to cover various Highways maintenance and improvement activities, including inspection and repair of safety defects, resurfacing, structures, vegetation maintenance, and drainage.
- 2.1.3 In accordance with Committee's authorisation in March 2018, the Area Highway Manager consulted the Chairman and Vice Chairman in April 2018 and allocated the regular 2018-19 budgets as shown in Table 1 below.

Table 1 Allocation of budgets for 2018-19

Allocation	Amount
Revenue for day to day maintenance To cover various revenue concerns across the Borough for example: patching and kerb works, minor safety schemes, extra vegetation.	£100,000
Revenue to deliver the Parking Review	£40,000
Parking surplus contingency	£9,824
Divisional allocations	£100,000 £20,000 per Division
Capital ITS schemes	£49,000
Capital contingency	£6,046
Total Including £49,824 parking surplus funding	£304,870

- 2.1.6 In addition to the regular Highways capital and revenue budgets detailed above Committee is able to make allocations from the parking surplus. The surplus must be spent according to section 55 of the Road Traffic Regulation Act 1984 (<https://www.legislation.gov.uk/ukpga/1984/27/section/55>). Expenditure can cover all types of highway improvement and maintenance. The parking surplus and associated expenditure is detailed in Table 2 below.

Table 2 Parking surplus – financial summary

Surplus	Amount		Expenditure / Allocation	Amount
2013-14	£27,500		Atkins study	£27,500
2014-15	£34,000		Mopeds and handhelds	£14,000
2015-16	No surplus		2015-16 parking review	£10,000
2016-17	£34,800		2016-17 parking review 2017-18 parking review	£10,000 £35,000
2017-18	£49,824		2018-19 parking review 2018-19 contingency	£40,000 £9,824
Total Based on £49,824 income from parking surplus	£146,124		Total	£131,500

- 2.1.7 Officers will update Committee with progress in the delivery of its works programmes at each Committee meeting. In addition Committee Chairmen are provided with detailed monthly finance updates, which detail all the orders raised against the various budgets, as well as the works planned for each of the budgets.
- 2.1.8 At its September meeting Committee agreed provisional allocation of its 2019-20 Highways budgets based on the Medium Term Financial Plan (MTFP) that was agreed by Surrey County Council's Cabinet on 27th March 2018. This was the MTFP that was current at the time. The provisional Highways budget allocations for 2019-20 agreed by Committee in September 2018 are shown in Table 3 below.

Table 3 Previously agreed provisional allocation of budgets for 2019-20

Allocation	Amount
Revenue for day to day maintenance To cover various revenue concerns across the Borough for example: patching and kerb works, minor safety schemes, extra vegetation.	£100,000
Divisional allocations	£100,000 £20,000 per Division
Capital ITS schemes	£62,000
Total	£262,000

2.1.9 In September 2018 Committee was made aware that in the context of the current financial challenges faced by the County Council, the MTFP was likely to be reviewed, and any Highways budgets allocated to Local and Joint Committees may well change. On 17th November the Lead Cabinet Member for Place announced the following Highways amended budget allocations for the Local and Joint Committees:

- Capital: £2,000,000 split evenly between all eleven areas, with each Local and Joint Committee receiving £181,818.
- Revenue: £7,500 per Division.
- The only other source of revenue funding available is Parking Surplus in areas where this is produced.

2.1.10 The provisional allocation of budgets shown in Table 3 is no longer possible. It is therefore recommended to allocate Committee's Highways budgets for next Financial Year 2019-20 as outlined below in Table 4.

Table 4 Recommended amended allocation of budgets for 2019-20

Allocation	Amount
Capital to deliver minor ITS schemes and feasibility studies	£100,000
Capital for patching / resurfacing of carriageways and footways, to be split as evenly as practicable between each Division.	£81,818 Approx. £16,400 per Division
Maintenance works according to priorities within each Division	£37,500 £7,500 per Divisional Member.
Total	£219,318

2.1.11 Please see below for discussion and recommendations for the 2019-20 programme of ITS schemes and feasibility studies.

2.1.12 It is likely that there will be further parking surplus income during 2018-19, which Committee could allocate to the delivery of the 2019-20 annual parking review.

2.2 Local Committee capital works programme

2.2.1 The allocation for Capital ITS schemes is being used to promote capital schemes previously approved by the Local Committee. In accordance with Committee's authorisation in March 2018, this programme has been decided by the Area Highway Manager in consultation with the Chairman and Vice Chairman. Table 5 below summarises progress with this capital programme.

2.2.2 In addition to the programme of Capital ITS schemes funded from Committee's budgets, there are also a number of developer funded schemes. These are also shown in Table 5 below.

2.2.3 Epsom & Ewell Borough Council has awarded CIL funding to four further projects, following successful bids for funding by Ward Members. These projects are also shown in Table 5 below:

- East Street trees – £23,000
- Station Approach street improvements – £30,035
- West Street, Ewell, extension of streetlighting – £53,900
- Woodcote Green bus shelter – £35,640

2.2.4 There is one further scheme, a feasibility study for the provision of a new pedestrian crossing near Priest Hill Close, which is being funded from the Divisional Member's individual Highways allocation. This scheme is also shown in Table 5.

Table 5 Progress with Annual Capital ITS Programme

Scheme	Description	Progress	Cost
Spread Eagle Junction	Extend footway on Ashley Road arm to reduce crossing distance, and align tactile paving.	Improvements being constructed as part of the Plan E major scheme.	-
South Street / Ashley Avenue pedestrian phase	Introduction of new pedestrian phase to existing traffic signals.	A new pedestrian phase has been constructed as part of the Plan E major scheme.	-
Stoneleigh Park Road to Bradford Drive	New cycle link – construction.	Detailed design complete, preparations being made for construction in the New Year.	£12,000
Ewell Village AQMA Package: review of parking outside Coop 3rd priority	Remove conflict between pedestrians and vehicles and improve area.	Officers have discussed the scheme with Members. Agreed to deliver in phases, with the first phase being the implementation of a new load bay as part of the Phase 11 parking review.	- <i>Developer funded</i>

ITEM 8

Scheme	Description	Progress	Cost
East Street junction with Kiln Lane	New pedestrian crossing on northern arm of existing traffic signal junction. New parking layby near Chuters Grove.	Complete. At the time of writing the new traffic signal controller was not yet fully operational and validated so working sub-optimally. Awaiting final account from supply chain. If there is any funding left over for the Chuters Grove parking layby consultations will be needed with Members and the local community.	£246,200 <i>Developer funded.</i>
Aldi, Kingston Road, Ewell	Pedestrian and passenger transport improvements	Various options have been reviewed with the Divisional Member. It has been agreed to move forwards with the detailed design for a new pedestrian crossing across Kingston Road adjacent to Aldi. Public consultation to be decided.	£107,200 <i>Developer funded</i>
East Street	New cycle link between Kiln Lane and Hook Road	This scheme can only go ahead if there is funding left over after the East Street junction with Kiln Lane Scheme. Straightforward scheme as mostly signs. Need to arrange detailed design, consultation and then implementation. Delayed following delays with the Kiln Lane / East Street scheme.	- <i>Developer funded</i>
Chessington Road, Ewell	New cycle link between Riverholme Drive and Green Lanes	Signs installed, awaiting programme date for kerb adjustments at side road crossing points.	£2,000
Mill Lane junction with St Mary's Close and London Road, Ewell	Pedestrian improvements.	Detailed design in progress in anticipation of construction later this Financial Year.	£10,000
Yew Tree Bottom Road	Pedestrian improvements.	Detailed design nearly complete. Construction to follow later this Financial Year.	£9,300

Scheme	Description	Progress	Cost
Fair Green	New cycle link.	Feasibility study in progress. Route would be over common, not Public Highway. May need to abandon this scheme as there has been no response from the relevant Borough officers despite repeated attempts to communicate.	-
West Park Road	Tidy up speed limit on approach to Noble Park development.	Public consultation complete. See Annex A for details.	£8,200 Developer funded.
Headley Road, Ashtead	Review of equestrian facilities, especially the electronic warning signs.	Large buttons now installed at the equestrian crossing near the Queen's Stand. Officers have met with the jockey club, whose priority is for warning signs. Officers working towards implementation later this Financial Year.	£10,700
Waterloo Road	New Zebra Crossing.	Outline design complete. See comments below.	£5,000
East Street	New tree planting	CIL funding awarded in August 2018. Officers working with Members to implement scheme. The first step will be a sub-surface radar survey to identify potential locations. Unlikely to be able to plant very many new trees due to the density of underground utility apparatus in East Street.	£23,000 CIL funded
Station Approach	Street improvements including improvements to cycle storage facilities	CIL funding awarded in August 2018. Officers working with Members to develop scheme to implementation.	£30,035 CIL funded
West Street, Ewell	Extension of streetlighting	CIL funding awarded in August 2018. Works order raised with Skanska for implementation of this scheme.	£53,900 CIL funded
Woodcote Green	New bus shelter	CIL funding awarded in August 2018. Officers working with Members to develop scheme to implementation.	£35,640 CIL funded
Priest Hill Close	Feasibility study for new pedestrian crossing	Feasibility study in progress.	£5,000 Funded from individual Member allocation

ITEM 8

Scheme	Description	Progress	Cost
Total – noting that costs are approximate <i>These costs include £473,535 contributions from developer funding, CIL, and from an individual Member allocation</i>			£522,535

- 2.2.4 The outline design for the **Waterloo Road Zebra Crossing** scheme is presented in Annex B. Officers reviewed this outline design with the Chairman, Vice Chairman, and local Divisional and Ward Members on 19th November 2018. Members expressed concern that three to four car lengths worth of parking would be lost if the Zebra Crossing were to be implemented. Officers agreed to consult with Surrey Police, and Surrey County Council’s Road Safety Team to explore whether more parking could be preserved. Members agreed to consult local business owners to gauge support for the scheme. It is recommended to authorise the Area Highway Manager to advertise the statutory notice for a new Zebra Crossing in Waterloo Road, and to implement this new Zebra Crossing using £50,000 s106 funding arising out of the redevelopment of Epsom Station.
- 2.2.5 Committee’s prioritisation list of ITS schemes is presented in Annex C. Officers have reviewed and re-prioritised this list. The first section lists eight schemes for which feasibility studies and designs have already been completed, or are anticipated to be completed by the end of the current Financial Year 2018-19. These are schemes that Committee could consider for implementation next Financial Year 2019-20, subject to funding being available.
- 2.2.6 The second section lists eleven schemes that have some technical justification but for which there has been no feasibility or design to date. These are schemes Committee could consider for feasibility studies next Financial Year 2019-20. Committee should note that because no feasibility or design work has been done on these schemes, the cost estimates for priority ranking purposes are very approximate.
- 2.2.7 Officers have prioritised schemes in the first and second sections of Annex C according to Local Transport Plan objectives. The recommended programme of ITS schemes for 2019-20 is outlined in Table 6 below. Officers have taken into account the priority ranking based on cost vs benefit, and also the affordability of schemes within the context of the Joint Committee’s annual Highways budgets. A number of the schemes on Committee’s prioritisation list would be highly beneficial in terms of the County Council’s Local Transport Plan objectives, but could only be implemented with funding in addition to the Local Committee’s budgets, for example CIL.

Table 6 Recommended Capital ITS Programme for 2019-20

Location	Proposed works	Cost	Status
East Street, between Kiln Lane and High Street	Implementation of new cycle route	£20,000 Plus any funding left over from recent Kiln Lane scheme	Outline design complete.

Location	Proposed works	Cost	Status
Ewell Village High Street	Monitoring of improvements outside Coop	-	New loading bay to be implemented as part of 2018-19 annual parking review. Need to monitor effectiveness and decide whether to promote any further measures.
Reigate Road, near its junction with Priest Hill Close	Implementation of improved pedestrian crossing facilities.	£10,000	Feasibility study in progress.
East Street, between Chuters Grove and Windmill Lane	Implementation of parking management scheme to alleviate congestion on southbound approach to Kiln Lane.	£50,000 Plus any funding left over from recent Kiln Lane scheme	Outline design complete.
Waterloo Road, Epsom	Implementation of new Zebra Crossing	£50,000 Developer funded	Outline design complete – see comments above.
Various locations including Laburnum Road, Mongers Lane, Waterloo Road, and Chessington Road	Feasibility study for new dropped kerbs to provide cycle connections	£5,000	New feasibility study.
London Road near Briarwood Road and Anne Boleyn Court bus stops	Feasibility study for improved pedestrian crossing facilities	£5,000	New feasibility study.
Cheam Road near Bramley Road bus stops	Feasibility study for improved pedestrian crossing facilities	£5,000	New feasibility study.
London Road alongside Nonsuch Park	Feasibility study for new cycle link from Sparrow Farm Road to Nonsuch Park entrance.	£5,000	New feasibility study.
Total – noting that costs are approximate		Approximately £150,000 Including £50,000 developer funding	

2.2.8 Annex C also lists eight schemes that are recommended for removal from the prioritisation list:

- Seven schemes that are now complete, or due to be completed imminently.
- One schemes for which officers have been unable to engage with Epsom & Ewell Borough Council officers regarding common land permissions, rendering the scheme effectively unfeasible.

2.2.9 Officers will keep the Chairman, Vice Chairman and appropriate Divisional Member updated as these schemes are delivered, taking decisions as necessary to ensure the programmes are delivered, and cost variations managed

2.3 Local Committee revenue works programme

- 2.3.1 Of the £100,000 that has been allocated for day to day maintenance works, £91,000 has now been committed to various minor repairs, including vegetation management, patching of small areas of footways and carriageways, repairing damaged verges and sign replacement. Approximately £21,000 of this allocation has been used to support the Divisional Allocations.
- 2.3.2 The £100,000 that has been allocated for Divisional Allocations, which include Members' £7,500 individual Highway allocations, has been fully committed to various schemes include verge repair and protection, kerb and footway repair works, carriageway resurfacing, grit bins, and new signs.

2.4 Parking

- 2.4.1 The 2018 review proposals were advertised on 12th July 2018, with a closing date of 9th August 2018 for comments and objections. These have been shared with members and the decisions finalised. Works orders have been prepared; the lining and signing should take place during November.

Other highway related matters

2.5 Customer services

- 2.5.1 The total number of enquiries received for the nine months between January and September 2018 is 118,041 – an average of 13,115 per month. This is a slight reduction in the average for the first six months of 2018 which was 15,208 per month and is line with the seasonal trend where the summer months generate less enquiries. This also reflects the work undertaken to deal with the severe weather and subsequent defects.
- 2.5.2 For Epsom & Ewell specifically, 6,893 enquiries have been received since January of which 3,207 (47%) were directed to the local area office for action, of these 96% have been resolved. This response rate is slightly above the countywide average of 95%.
- 2.5.3 Since January, Highways & Transport have received 247 Stage 1 complaints (down 16% from the same period in 2017) of which 30 were for the Epsom & Ewell area. In addition eight have been escalated to stage 2 of the complaints process where the service was found to be at fault in two but with no injustice to the customer. Two complaints have been raised with the Local Government Ombudsman but she found no fault.

2.6 Major schemes

- 2.6.1 The **Plan E** Major Scheme is under construction. Works at the Spread Eagle junction are due to be temporarily suspended from Friday 7th December 2018 for the Christmas period and will recommence in the week beginning 7th January 2019. We were granted special Streetworks approval to extend the works at the junction by a further week until Friday 7th December, the additional time was required to ensure that the junction could operate in a safe and efficient manner during the Christmas works embargo period. During this period, all Traffic Management and pedestrian barriers will be removed where safe to do so and the traffic signals configured to the new

layout (including the signal controlled right turn) to allow the junction to accommodate the increased vehicle and pedestrian demands expected during the run-up-to Christmas and the New Year.

- 2.6.2 Works at the Spread Eagle junction in January 2019 will continue for a further 3 to 4 weeks in order to complete the installation and full commissioning of the traffic signals, including refurbishment of the pedestrian crossing by Epsom Square as this pedestrian crossing is linked to the Spread Eagle junction, and street lighting but these works are expected to be far less disruptive than the current works.
- 2.6.3 We received many complaints about the constant changing traffic management configurations and where appropriate made minor amendments to ease pedestrian movement within the pedestrian barriers, including providing a Pedestrian Marshal to assist pedestrians to cross Ashley Rd. However, it should be recognised that the barriers were in place to protect the workforce and provide a safe route for pedestrians, further changes were required to mitigate against inconsiderate behaviour from both drivers and pedestrians towards the workforce, which was unacceptable. Given the lack of space and existing narrow footways, it has been extremely difficult to undertake the works whilst catering for over 25,000 vehicles movements per day and over 30,000 pedestrian movements at this junction, but the alternative solution to close the entire junction was deemed unacceptable and hence the current approach taken to complete the works.
- 2.6.4 Resurfacing of the Spread Eagle junction and remaining section of High Street (W) are being planned for mid to late February 2019 (subject to any period of adverse weather), but in order to prepare for the resurfacing some additional advanced works are required to replace the kerbs on the Market Place side from Natwest back to the Pedestrian Crossing by TK Maxx. This will take place during week commencing mid-January 2019. However, it will be necessary to close a lane in the High Street whilst these works take place.
- 2.6.5 The resurfacing works will be undertaken at night for up to ten nights (Sunday to Thursday), with road closures in place from 20.30hrs until 06:00hrs. Appropriate Temporary Traffic Regulations Orders (TTROs) for road closures and provision for buses and taxis will be in place and advertised in advance. It is likely the works will be phased and different diversion routes in place. Further detailed information will be advertised early in 2019.
- 2.6.6 Regular updates are being provided to Members. For the latest newsletter, and to sign up to receive regular updates, please see the Surrey County Council website here: <https://www.surreycc.gov.uk/roads-and-transport/policies-plans-consultations/major-transport-projects/epsom-and-ewell-major-transport-schemes>
- 2.6.7 No specific update has been received for the **Wider Network Benefits** Intelligent Transport Systems Project at the time of writing.

2.7 Centrally funded maintenance

- 2.7.1 Operation Horizon reports for 2018-19 are available on the Surrey County Council website. These reports list road that are due to be treated in the current Financial Year 2018-19. Also on the same page of the Surrey County Council website is the latest information regarding the Winter Damage

www.surreycc.gov.uk/epsomandewell

ITEM 8

programme, and lists of roads for consideration for future Financial Years or the Horizon programme. For more information please see here: <https://www.surreycc.gov.uk/roads-and-transport/highways-information-online/horizon-highway-maintenance-investment-programme>.

2.8 Road safety

2.8.1 No update at the time of writing.

2.9 Passenger Transport

2.9.1 No update at the time of writing.

2.10 Other key information, strategy and policy development

2.10.1 The Cold Weather Plan has been updated for 2018-19 and is on the website here: <https://www.surreycc.gov.uk/roads-and-transport/roadworks-and-maintenance/salting-and-gritting>. Salting Routes can be seen on the map by following link on this page: <https://www.surreycc.gov.uk/roads-and-transport/roadworks-and-maintenance/salting-and-gritting/salting-routes-in-surrey>.

3. OPTIONS:

3.1 None at this stage. Officers will revert to the Chairman, Vice Chairman and Divisional Member, or indeed the Committee as appropriate, whenever preferred options need to be identified.

4. CONSULTATIONS:

4.1 None at this stage. Officers will consult the Chairman, Vice Chairman and Divisional Members as appropriate in the delivery of the programmes detailed above.

5. FINANCIAL IMPLICATIONS:

5.1 The financial implications of this paper are detailed in section 2 above.

6. WIDER IMPLICATIONS:

Area assessed:	Direct Implications:
Crime and Disorder	A well-managed highway network can contribute to reduction in crime and disorder as well as improve peoples' perception of crime.
Equality and Diversity	It is an objective of Surrey Highways to take account of the needs of all users of the public highway.

Localism (including community involvement and impact)	The Local Committee prioritises its expenditure according to local priorities.
Sustainability (including Climate Change and Carbon Emissions)	No significant implications arising from this report.
Corporate Parenting/Looked After Children	No significant implications arising from this report.
Safeguarding responsibilities for vulnerable children and adults	No significant implications arising from this report.
Public Health	No significant implications arising from this report.

7. CONCLUSION AND RECOMMENDATIONS:

- 7.1 This Financial Year's programmes are being delivered.
- 7.2 Members are asked to approve the strategy for spending next Financial Year's budgets.
- 7.3 Members are asked to approve a programme of ITS schemes for next Financial Year.
- 7.4 Members are encouraged to work with Officers to maintenance works for next Financial Year's Divisional revenue allocations.

8. WHAT HAPPENS NEXT:

- 8.1 The Area Team Manager will work with Divisional Members, the Chairman and Vice-Chairman to deliver this Financial Year's Divisional Programmes, and to develop next Financial Year's programme of investment.

Contact Officer: Nick Healey, Area Highway Manager (NE)

Consulted: N / A

Annexes: 3

Sources/background papers: None

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